## Senate



General Assembly

File No. 512

January Session, 2007

Substitute Senate Bill No. 1310

Senate, April 17, 2007

The Committee on Government Administration and Elections reported through SEN. SLOSSBERG of the 14th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

## AN ACT CONCERNING TECHNICAL AND PROCEDURAL CHANGES TO CERTAIN ELECTION LAWS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 9-65 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
  - [(a) Within a week after the last session of the registrars of voters under section 9-17 before an election, the registrars of voters in each municipality shall submit in writing to the Secretary of the State a statement setting forth the total number of electors on the active and inactive registry list, the total number of electors enrolled on each active and inactive party enrollment list and the total number of unaffiliated electors on the active and inactive registry list in such municipality. They shall omit therefrom electors on the last-completed registry list or enrollment lists who have died, and they shall include therein electors who have acquired electoral or enrollment privileges since the last-completed registry list or enrollment lists were perfected.

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In municipalities divided into two voting districts which elect registrars of voters for each district, such information shall be so submitted by the registrars of voters of the first district. Such statement shall be deemed to be submitted within the time required if it is either (1) postmarked by the United States Postal Service not earlier than eight o'clock p.m. on the day of such last session of the registrars and not later than midnight on the seventh day following such last session, or (2) delivered by hand or by electronically transmitted facsimile to the office of the Secretary of the State not earlier than the first day following, and not later than four-thirty o'clock p.m. on the seventh day following, such last session.]

[(b)] (a) After the last session of the registrars of voters under section 9-17 before each election, the registrars of voters in each municipality shall submit in writing to the Secretary of the State a statement setting forth the total number of names of new electors added to the registry list, and the total number of names of former electors removed from the registry list, in such municipality during the period between the two most recent such last sessions. Such statement shall be submitted annually at a time to be determined by the Secretary of the State. In municipalities divided into two voting districts that elect registrars of voters for each district, such statement shall be so submitted by the registrars of voters of the first district.

(b) Not later than a week after the last session of the registrars of voters before an election under section 9-17, the Secretary of the State shall issue a report on the total number of electors on the active and inactive registry list, the total number of electors enrolled on each active and inactive party enrollment list and the total number of unaffiliated electors on the active and inactive registry list in such municipality, as reported by the registrars of voters on the state-wide centralized voter registration system. The Secretary shall omit from such report electors on the last-completed registry list or enrollment lists who have died, but shall include electors who have acquired electoral or enrollment privileges since the last-completed registry list or enrollment lists were perfected.

Sec. 2. (NEW) (*Effective from passage*) (a) Notwithstanding any provision of the general statutes, the Secretary of the State may appoint election day polling place observers who shall be electors of the state. The Secretary of the State shall establish suitable duties and a curriculum, training program and certification process for such polling place observers.

- (b) Notwithstanding any provision of the general statutes, the registrars of voters of each municipality may appoint additional election officials on the day of, or on any day after, an election or primary if, in the opinion of both registrars of voters, additional election officials are needed because (1) an election official appointed prior to the day of the election or primary is unable to serve as an election official for any reason, (2) it is necessary to accommodate the public convenience of the electors in any voting district, or (3) it is necessary to improve the administration of the election or primary. The registrars of voters shall file a written opinion with the municipal clerk indicating the reasons for the appointment of any such additional election officials.
- (c) Not later than October 1, 2007, the Secretary of the State shall establish a code of ethics for election day polling place observers, registrars of voters and poll workers. Such code of ethics shall be conspicuously posted in each polling place and in the office of the registrars of voters.
- 71 (d) The Secretary of the State may establish a training program for 72 instruction on such code of ethics and a training program concerning 73 accessibility of polling places by persons with disabilities.
  - Sec. 3. Section 9-453n of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
    - Any town clerk receiving any page of a nominating petition under sections 9-453a to 9-453s, inclusive, or section 9-216 shall complete such certifications as specified herein and shall file each such nominating petition page with the Secretary of the State within two

weeks after it was so submitted to him. Any such town clerk who fails
to so file such petition pages with the Secretary of the State by the time
required shall pay a late filing fee of fifty dollars.

- Sec. 4. Section 9-50b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (a) As used in this section, "state-wide centralized voter registration system" means a computerized system designed and maintained by the Secretary of the State which includes: (1) Voter registration information prescribed by the Secretary, (2) information contained in applications for admission as electors described in section 9-20, (3) information needed to compile registry lists and enrollment lists under sections 9-35 and 9-54, (4) information required by section 9-50a, and (5) other information for use in complying with the provisions of this title.
  - (b) Not later than July 1, 2003, each registrar of voters shall transmit to the office of the Secretary of the State all elector information required by the office to complete the state-wide centralized voter registration system. Each registrar shall transmit such information in a format prescribed by the Secretary. Not later than September 1, 2003, each registrar of voters shall participate in the state-wide centralized voter registration system in the manner prescribed by the Secretary.
  - (c) The provisions of subsection (b) of this section shall not prohibit the registrars of voters of any municipality from maintaining a registry list for such municipality that is separate from the state-wide centralized voter registration system, provided (1) such separate registry list includes the same information as the registry list for such municipality in the state-wide centralized voter registration system, and (2) such registrars comply with the provisions of subsection (b) of this section and the Help America Vote Act, P.L. 107-252, as amended from time to time.
  - (d) After each election or primary, the registrars of voters shall promptly update the state-wide centralized voter registration system

and indicate whether the eligible voters on the official registry list for such election or primary voted and, if so, if they voted in person or by

- absentee ballot.
- 115 Sec. 5. Section 9-452 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 117 All minor parties nominating candidates for any elective office shall 118 make such nominations and certify and file a list of such nominations, 119 as required by this section, not later than the [fifty-fifth] sixty-second 120 day prior to the day of the election at which such candidates are to be 121 voted for. A list of nominees in printed or typewritten form shall be 122 certified by the presiding officer of the committee, meeting or other 123 authority making such nomination and shall be filed by such presiding 124 officer with the Secretary of the State, in the case of state or district 125 office or the municipal office of state representative, state senator or 126 judge of probate, or with the clerk of the municipality, in the case of 127 municipal office, not later than the [fifty-fifth] sixty-second day prior to 128 the day of the election. The clerk of such municipality shall promptly 129 verify and correct the names on any such list filed with him, or the 130 names of nominees forwarded to him by the Secretary of the State, in 131 accordance with the registry list of such municipality and endorse the 132 same as having been so verified and corrected. For purposes of this 133 section, a list of nominations shall be deemed to be filed when it is 134 received by the secretary or clerk, as appropriate.
- Sec. 6. Subsection (b) of section 9-4530 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
  - (b) Except as otherwise provided in this subsection, the Secretary of the State shall approve every nominating petition which contains sufficient signatures counted and certified on approved pages by the town clerks. In the case of a candidate who petitions under a reserved party designation the secretary shall approve the petition only if it meets the signature requirement and if a statement endorsing such candidate is filed with the secretary by the party designation

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145 committee not later than four o'clock p.m. on the [fifty-fifth] sixty-146 second day before the election. In the case of a candidate who petitions 147 under a party designation which is the same as the name of a minor 148 party the secretary shall approve the petition only if it meets the 149 signature requirement and if a statement endorsing such candidate is 150 filed in the office of the secretary by the chairman or secretary of such 151 minor party not later than four o'clock p.m. on the [fifty-fifth] sixty-152 second day before the election. No candidate shall be qualified to 153 appear on any ballot by nominating petition unless the candidate's 154 petition is approved by the secretary pursuant to this subsection.

- Sec. 7. Subsection (a) of section 9-453i of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (a) Each page of a nominating petition proposing a candidate for an office to be filled at a regular election shall be submitted to the appropriate town clerk or to the Secretary of the State not later than four o'clock p.m. on the [ninetieth] <u>ninety-eighth</u> day preceding the day of the regular election.
- Sec. 8. Section 9-460 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

If any party has nominated a candidate for office, or, on and after November 4, 1981, if a candidate has qualified to appear on any ballot by nominating petition under a reserved party designation, in accordance with the provisions of this chapter, and such nominee thereafter, but prior to [ten] twenty-four days before the opening of the polls on the day of the election for which such nomination has been made, dies, withdraws such nominee's name or for any reason becomes disqualified to hold the office for which such nominee has been nominated (1) such party or, on and after November 4, 1981, the party designation committee may make a nomination to fill such vacancy or provide for the making of such nomination as its rules prescribe, and (2) if another party that is qualified to nominate a candidate for such office does not have a nominee for such office, such

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party may also nominate a candidate for such office as its rules prescribe. No withdrawal, and no nomination to replace a candidate who has withdrawn, under this section shall be valid unless the candidate who has withdrawn has filed a letter of withdrawal signed by such candidate with the Secretary of the State in the case of a state or district office or the office of state senator or state representative from any district, or with the municipal clerk in the case of a municipal office other than state senator or state representative. A copy of such candidate's letter of withdrawal to the municipal clerk shall also be filed with the Secretary of the State. No nomination to fill a vacancy under this section shall be valid unless it is certified to the Secretary of the State in the case of a state or district office or the office of state senator or state representative from any district, or to the municipal clerk in the case of a municipal office other than state senator or state representative, by the organization or committee making such nomination, at least [seven] twenty-one days before the opening of the polls on the day of the election, except as otherwise provided by this section. If a nominee dies within [ten] twenty-four days, but prior to twenty-four hours before the opening of the polls on the day of the election for which such nomination has been made, the vacancy may be filled in the manner prescribed in this section by two o'clock p.m. of the day before the election with the municipal clerk or the Secretary of the State, as the case may be. If a nominee dies within twenty-four hours before the opening of the polls and prior to the close of the polls on the day of the election for which such nomination has been made, such nominee shall not be replaced and the votes cast for such nominee shall be canvassed and counted, and if such nominee receives a plurality of the votes cast, a vacancy shall exist in the office for which the nomination was made. The vacancy shall then be filled in a manner prescribed by law. A copy of such certification to the municipal clerk shall also be filed with the Secretary of the State. Such nomination to fill a vacancy due to death or disqualification shall include a statement setting forth the reason for such vacancy. If at the time such nomination is certified to the Secretary of the State or to the municipal clerk, as the case may be, the ballot labels have already been printed,

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213 the Secretary of the State shall direct the municipal clerk in each 214 municipality affected to (A) have the ballot labels reprinted with the 215 nomination thus made included thereon, (B) cause printed stickers to 216 be affixed to the ballot labels so that the name of any candidate who 217 has died, withdrawn or been disqualified is deleted and the name of 218 any candidate chosen to fill such vacancy appears in the same position 219 as that in which the vacated candidacy appeared, or (C) cause blank 220 stickers to be so affixed if the vacancy is not filled.

- Sec. 9. Section 3-85 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 223 After the adjournment of each General Assembly, the Secretary shall 224 cause all the engrossed bills which have become laws to be bound, 225 together with any engrossed amendments to the Constitution 226 proposed by the General Assembly at such session and continued to 227 the next assembly, in [one volume] suitable volumes, and shall also 228 record such bills by the title and number in the public records of the 229 state; and such volume shall be the official record of the acts passed by 230 the General Assembly at such session and of the amendments to the 231 Constitution proposed at such session by said General Assembly.
- Sec. 10. Section 9-395 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
  - (a) Forthwith upon the certification provided in section 9-391, the clerk of the municipality shall publish, in a newspaper having a general circulation in such municipality, the fact of such certification and that a list of the persons endorsed as candidates is on file in his office and copies thereof are available for public distribution. If, with respect to any office or position to be filled, the clerk of the municipality has failed to receive the certification of the name of any person as a party-endorsed candidate within the time limited in section 9-391, such fact shall be published by the clerk of the municipality. Together with such information, the clerk shall publish a notice that a primary will be held for the nomination by such political party of a candidate for the offices to be filled or for the election of

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members of the town committee, as the case may be, if a candidacy is filed in accordance with the provisions of sections 9-382 to 9-450, inclusive. Such notice shall specify the final date for the filing of such candidacy and the date of the primary, shall state where forms for petitions may be obtained and shall generally indicate the method of procedure in the filing of such candidacy. The Secretary of the State shall prescribe the form of such notice. The clerk shall forthwith publish any change in the party-endorsed candidates, listing such changes.

- (b) In any year in which a state election is to be held, the notice described in subsection (a) of this section shall: (1) Be published not later than the seventy-sixth day preceding the day of the primary, (2) indicate that the certification provided in section 9-391 can be made, and (3) indicate that a list of persons endorsed as candidates will be on file in the clerk's office, as provided in subsection (a) of this section. The requirement contained in subsection (a) of this section to publish the fact that the clerk of the municipality has failed to receive the certification of the name of any person as a party-endorsed candidate within the time limit in section 9-391, shall not apply to the notice required by this subsection.
- Sec. 11. Section 9-249a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):
  - (a) The names of the parties shall be arranged on the machines in the following order:
- 270 (1) The party [whose candidate for Governor polled the highest 271 number of votes in the last-preceding election] who had the greatest 272 number of enrolled members on the day of the last-preceding election;
  - (2) Other parties who had [candidates for Governor in] <u>enrolled</u> <u>members on the day of</u> the last-preceding election, in descending order, according to the number of [votes polled for each such candidate] <u>enrolled members of each such party;</u>

[(3) Minor parties who had no candidate for Governor in the lastpreceding election;]

- [(4)] (3) Petitioning candidates with party designation whose names are contained in petitions approved pursuant to section 9-4530; [,] and
- [(5)] (4) Petitioning candidates with no party designation whose names are contained in petitions approved pursuant to section 9-453o.
- 283 (b) Within [each of subdivisions] <u>subdivision</u> (3) [and (4)] of 284 subsection (a) of this section, the following rules shall apply in the 285 following order:
- 286 (1) Precedence shall be given to the party any of whose candidates 287 seeks an office representing more people than are represented by any 288 office sought by any candidate of any other party;
- (2) A party having prior sequence of office as set forth in section 9-290 251 shall be given precedence; [,] and
- 291 (3) Parties shall be listed in alphabetical order.
- (c) Within subdivision [(5)] (4) of subsection (a) of this section, candidates shall be listed according to the provisions of section 9-453r.
- Sec. 12. Section 9-453t of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 296 Notwithstanding any other provision of the general statutes or any 297 special act, the nomination of a candidate by a major or minor party 298 under this chapter, for any office shall disqualify such candidate from 299 appearing on the ballot by nominating petition for the same office, 300 unless (1) such petition is circulated by an existing minor party with 301 the same party designation at the time of such nomination, and (2) the 302 minor party is otherwise qualified to nominate candidates on the same 303 <u>ballot</u>. Nothing in this section shall be construed to prohibit any 304 candidate from appearing on the ballot as the nominee of two or more 305 major or minor parties for the same office.

Sec. 13. Section 9-232e of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

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Any person requesting a challenged ballot and entitled thereto shall announce his or her name to the official checkers. [who shall cross his name off the registry list and add it with his address to the end of the official list where it shall be designated "Challenged Ballot" and serially numbered] The registrars of voters or the assistant registrar of voters, as the case may be, shall write, in red ink, before the elector's name on the registry list the initials "CB". The challenged ballot shall be [an absentee] a regular ballot. After the voter has so announced his or her name, the moderator shall deliver to such voter a [challenged] regular ballot together with [an] a serially-numbered envelope marked "Challenged Ballot". [and serially numbered.] The challenged voter shall forthwith mark the ballot in the presence of the moderator in such manner that the moderator shall not know how the ballot is marked. [He] The challenged voter shall then fold the ballot in the presence of the moderator so as to conceal the markings and deposit and seal it in the serially-numbered envelope. [He] The challenged voter shall then deliver such envelope to the moderator. The moderator shall retain all such envelopes in an envelope [prescribed by the Secretary of the State and] provided by the [municipal clerk which he shall seal] registrars of voters that shall be sealed immediately following the close of the polls. Such envelope shall be delivered to the head moderator who shall file the envelope with the municipal clerk. The municipal clerk shall retain such envelope until the time when such envelope may be destroyed.

Sec. 14. Section 9-233 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

Prior to each election, the registrars of voters of each town [or voting district, as the case may be,] shall appoint, for each voting [machine] tabulator to be used at such election, at least one and not more than two electors of such town as a voting [machine] tabulator tender, unless the [municipality has] registrars of voters have established two

shifts for election officials under the provisions of section 9-258a, <u>as</u> <u>amended by this act</u>, in which case the registrars shall appoint <u>at least</u> one [or] <u>and not more than</u> two electors to be voting [machine tender] <u>tabulator tenders</u>, for each voting [machine] <u>tabulator</u>, for each shift.

Sec. 15. Section 9-250 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

[Ballot labels] Ballots shall be printed in black ink, in plain clear type, and on clear white material of such size as will fit the [machine] tabulator, and shall be furnished by the [municipal clerk] registrar of voters. The size and style of the type used to print the name of a political party on a ballot [label] shall be identical with the size and style of the type used to print the names of all other political parties appearing on such ballot. [label.] The name of each major party candidate for a municipal office, as defined in section 9-372, except for the municipal offices of state senator and state representative, shall appear on the ballot [label] as it appears on the registry list of the candidate's town of voting residence, except as provided in section 9-42a. The name of each major party candidate for a state or district office, as defined in section 9-372, or for the municipal office of state senator or state representative shall appear on the ballot as it appears on the certificate or statement of consent filed under section 9-388, subsection (b) of section 9-391, or section 9-400 or 9-409. The name of each minor party candidate shall appear on the ballot [label] as it appears on the registry list in accordance with the provisions of section 9-452. The name of each nominating petition candidate shall appear on the ballot as it is verified by the town clerk on the application filed under section 9-453b. The size and style of the type used to print the name of a candidate on a ballot [label] shall be identical with the size and style of the type used to print the names of all other candidates appearing on such ballot. [label.] Such ballot [labels] shall contain the names of the offices and the names of the candidates arranged thereon. Three complete sets of such ballot labels printed on cardboard shall be furnished by the municipal clerk for each machine to be used in the election.] The names of the political parties and party designations

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shall be arranged on the [machines] ballots, either in columns or horizontal rows as set forth in section 9-249a, immediately adjacent to the column or row occupied by the candidate or candidates of such political party or organization. When two or more candidates are to be elected to the same office, the ballot [label] shall be printed in such manner as to indicate that the elector may vote for any two or such other number as he is entitled to vote for, provided in the case of a town adopting the provisions of section 9-204a, such ballot [label] shall indicate the maximum number of candidates who may be elected to such office from any party. If two or more [officers] candidates are to be elected to the same office for different terms, the term for which each is nominated shall be printed on the official ballot as a part of the title of the office. If, at any election, one candidate is to be elected for a full term and another to fill a vacancy, the official ballot containing the names of the candidates in the foregoing order shall, as a part of the title of the office, designate the term which such candidates are severally nominated to fill. No column, under the name of any political party or independent organization, shall be printed on any official ballot, which contains more candidates for any office than the number for which an elector may vote for that office. [The voting machine pointer over each position where no candidate's name appears shall be locked so that no vote can be cast for such position.]

Sec. 16. Section 9-257 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

The room in which the election is held shall [have a railing separating] be separated from the part of the room to be occupied by the election officials and [the machine from the part of the room adjacent to the entrance thereof. A guard rail may be provided separating the machine from the election officials and the machine] the voting tabulator shall be placed, if possible, at least three feet from any wall or partition [or guard rail of the polling place] and at least four feet from the official checkers' table and the ballot clerks' table. [The exterior of the voting machine and every] Every part of the polling place shall be in plain view of the election officials. The [machine]

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407 tabulator shall be so placed that no person [outside the voting machine 408 booth] from any part of the room or from any place outside the room 409 can see or determine how the elector casts his or her vote. [and shall be 410 so placed, as far as possible, as to be in view of the officials and the 411 electors within the polling place from the beginning of the election.] 412 The election officials shall be so stationed that no member thereof shall 413 be concealed by the [machine] tabulator from the electors within the 414 polling place. The moderator or some one designated by [him] the 415 moderator shall be stationed near the [machine] tabulator, shall 416 regulate the admission of the [electors] elector's ballots thereto and 417 shall always be in full view of the other election officials and the 418 electors within the polling place.

Sec. 17. Section 9-258 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

[The] For municipalities with more than one voting district, the election officials of each polling place, [except voting machine mechanics] including voting tabulator technicians, shall be electors of the [town] state and shall consist of one moderator, at least one but not more than two official checkers, [two registrars of voters or] two assistant registrars of voters [, as the case may be,] of opposite political parties, each of whom shall be residents of the town, not more than two challengers if the registrars of voters have appointed challengers pursuant to section 9-232, and at least one and not more than two [voting machine tenders] ballot clerks for each voting [machine] tabulator in use at the polling place. A known candidate for any office shall not serve as an election official on election day or serve at the polls in any capacity, except that a municipal clerk or a registrar of voters, who is a candidate for the same office, may perform his or her official duties. If, in the opinion of the [municipal officials] registrar of voters, the public convenience of the electors in any voting district so requires, provision shall be made for an additional line or lines of electors at the polling place and, if more than one line of electors is established, at least one but not more than two additional official checkers and at least one but not more than two ballot clerks for each

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line of electors shall be appointed and, if more than one [machine] 441 442 tabulator is used in a polling place, at least one and not more than two additional voting [machine] tabulator tenders shall be appointed for 443 444 each additional machine so used. Head moderators, central counting 445 moderators, absentee ballot counters and voting [machine mechanics] 446 tabulator technicians appointed pursuant to law shall also be deemed 447 election officials. For municipalities with one voting district, the 448 election officials of such polling place, except voting tabulator technicians, shall be electors of the town and shall consist of: One 449 450 moderator, at least one, but not more than two official checkers, not 451 more than two challengers if the registrars of voters have appointed challengers pursuant to section 9-232, and at least one and not more 452 than two voting tabulator tenders for each voting tabulator in use at 453 the polling place. Additionally, such election officials may consist of 454 455 two registrars of voters of opposite political parties, or two assistant registrars of voters of opposite political parties, as the case may be, 456 subject to the requirements of sections 9-259 and 9-439, who shall: (1) 457 Be available by telephone and notify all registrars of voters' offices in 458 459 the state of such telephone number, (2) be connected to the state-wide 460 computerized registry list, and (3) have all voter card files in the polling place for reference. A known candidate for any office shall not 461 serve as an election official on election day or serve at the polls in any 462 capacity, except that a municipal clerk or a registrar of voters, who is a 463 464 candidate for the same office, may perform his or her official duties. If, in the opinion of the registrar of voters, the public convenience of the 465 electors in any voting district so requires, provision shall be made for 466 an additional line or lines of electors at the polling place and, if more 467 468 than one line of electors is established, at least one, but not more than two, additional official checkers for each line of electors shall be 469 appointed and, if more than one tabulator is used in a polling place, at 470 471 least one and not more than two additional voting tabulator tenders 472 shall be appointed for each additional tabulator so used. Head moderators, central counting moderators, absentee ballot counters and 473 474 voting tabulator technicians appointed pursuant to law shall be 475 deemed to be election officials. No election official shall perform

services for any party or candidate on election day <u>nor appear at any</u> political party headquarters prior to eight o'clock p.m. on election day.

Sec. 18. Section 9-258a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

Notwithstanding any provision of the general statutes, special acts or its charter, in each municipality [, by a majority vote of its legislative body,] the registrars of voters, or assistant registrar of voters, as the case may be may establish, except for unofficial checkers and the moderator, two shifts of election officials for each polling place. In each polling place for which two or more shifts of election officials have been provided in this section or section 9-235, the moderator shall keep a written record of the specific hours and time served at the polls by each election official. In each such polling place, all members of [both] second shifts, [who are required to sign returns,] including official checkers, [and] assistant registrars [, if any,] and ballot clerks of [both] second shifts, shall be present at the closing of the polls and shall remain until all [returns have] paperwork has been executed.

- Sec. 19. Section 9-259 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):
- (a) The moderator of the election in each municipality, voting district or ward shall appear at the office of the [municipal clerk] registrar of voters not later than eight o'clock p.m. of the day before the election and there receive from the [municipal clerk] registrar of voters the sample ballot, [labels, three complete sets of ballot labels and] all checklists and other supplies necessary to conduct the election that have not been delivered previously. [and make return thereof.] The moderator shall receive [a sealed envelope, and a receipt therefor, containing only the number two and number three election official] keys for each voting [machine] tabulator to be used in the polling place and sign a receipt for such. [Each such envelope shall bear the number of the machine to which the keys belong. The number four election official key for each voting machine shall be available to the registrars for the use of the mechanics beginning at five fifteen a.m. on the day of

the election. The supplies provided by the municipal clerk to the moderator shall include a number of paper ballots for the purposes of sections 9-263 and 9-264, which shall be equal to not less than one per cent of the number of electors who are eligible to vote in the voting district served by the moderator, or such other number as the municipal clerk and the registrars agree is sufficient to protect electors' voting rights.]

(b) On the morning of the election, the election officials shall meet at the room where the election is to be held at least forty-five minutes before the time for opening the polls. The moderator shall then cause the [three] sample ballot [labels] and [instruction cards] instructions to be posted and everything put in readiness for the commencement of voting at the hour of opening the polls. [The envelope containing the keys shall not be opened until at least one election official from each of two political parties is present at the polling place and has examined the envelope to see that it has not been opened. Before opening the envelope, all election officials present] The moderator and the registrars of voters, or the assistant registrars of voters, as the case may be, shall examine the [number of the seal of the machine and the number registered on the protective counter, if one is provided, and shall see if they are the same as the numbers written on the envelope containing the keys. If the numbers are found not to agree, the envelope shall not be opened until the mechanic in charge of the machine, or the registrars or one of the registrars under whose direction the machine was prepared under section 9-243, has been notified and such mechanic, registrars or registrar has appeared at the polling place for the purpose of reexamining such machine and has certified that it is properly arranged. If the numbers on the seal and the protective counter, if one is provided, are found to agree with the numbers on the envelope, the election officials shall proceed to open the doors concealing the counters. The election officials, in the presence of the party watchers, shall compare the ballot labels on the machine with the sample ballot labels to see that they are correct, and, if the machine is not so labeled, set and adjusted and in order, they shall immediately label, set and adjust the same and place it in order,

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or cause it to be done, examine and see that all the counters in the machine are set at zero (000) and that the machine is otherwise in perfect order and make written report thereof as hereinbefore directed and they shall not thereafter permit the counters to be operated or moved except by electors in voting. If the machine is equipped with a device for printing totals of candidate and question counters, the doors concealing the counters shall not be opened. The election officials shall examine the printed record produced by the machine to see that each counter registers zero and shall allow watchers to examine the printed record. They shall also see that all necessary arrangements and adjustments are made for voting write-in ballots on the machine and that the machine and its attachments are properly set or adjusted so that the elector will be concealed while in the act of voting. There shall be printed directions for the guidance of the election officials before the polls are opened and when the polls are closed numbers on the seals of the tabulator.

(c) The moderator's return which the moderator receives from the [municipal clerk for state elections] registrars of voters for all elections shall be in a form prescribed by the Secretary of the State. [There shall be printed on the moderators' returns a certificate, which shall be signed by the election officials] The moderator and the registrars of voters, or the assistant registrars of voters, as the case may be, before the polls are opened, [showing the] shall indicate on the return: (1) The delivery of the [keys in a sealed envelope;] tabulator; and (2) the [number] numbers on the [seal; the number registered on the protective counter, if one is provided; whether all of the counters are set at zero (000); whether the public counter is set at zero (000); whether the ballot labels are properly placed in the machine; also seals. Additionally, the moderator and the registrars of voters, or the assistant registrars of voters, as the case may be, shall produce a zero tape indicating that the public counter is set at zero (000). The seal on the tabulator shall remain unbroken. If the seal is broken, the registrars of voters shall be notified immediately and the tabulator tape shall be produced. If the tape does not show all zeros, the registrars of voters shall be notified immediately and the tabulator shall not be used.

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(d) In addition to the requirements established in subsection (c) of this section, the return shall include a certificate, which shall be filled out after the polls have been closed [,] and which indicates that the [machine] tabulator has been locked against voting and remains sealed [; the number of electors as shown on the public counter; the number on the seal; the number registered on the protective counter, if one is provided, and that the voting machine is closed and locked] and that also indicates the number of electors as shown on the public counter along with the number on all the seals. The moderators' returns shall show the total number of votes cast for each office, the number of votes cast for each candidate [, as shown on his counter,] and the number of votes for persons not nominated, which shall be certified by the moderator [, checkers] and registrars of voters, or assistant registrars, as the case may be. [If any of the counters are not set at zero and the election officials are not able to set them at zero, the actual number registered or indicated on such counters shall be entered on such tally sheet, and, at the end of the election, that number shall be deducted from the number then shown on the counter to ascertain the true vote cast for the candidate to whom such counter belongs.]

- [(d) The mechanic's seal on the machine shall not be broken until the officials have assembled on the morning of the election. The officials shall examine the seal before breaking it.]
- Sec. 20. Section 9-261 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):
  - (a) In each primary, election or referendum, when an elector has entered the polling place, the elector shall announce the elector's street address, if any, and the elector's name to the <u>official</u> checkers in a tone sufficiently loud and clear as to enable all the election officials present to hear the same. Each elector who registered to vote by mail for the first time on or after January 1, 2003, and has a "mark" next to the elector's name on the official registry list, as required by section 9-23r, shall present to the <u>official</u> checkers, before the elector votes, either a current and valid photo identification that shows the elector's name

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and address or a copy of a current utility bill, bank statement, government check, paycheck or other government document that shows the name and address of the elector. Each other elector shall (1) present to the official checkers the elector's Social Security card or any other preprinted form of identification which shows the elector's name and either the elector's address, signature or photograph, or (2) on a form prescribed by the Secretary of the State, write the elector's residential address and date of birth, print the elector's name and sign a statement under penalty of false statement that the elector is the elector whose name appears on the official checklist. Such form shall clearly state the penalty of false statement. A separate such form shall be used for each elector. If the elector presents a preprinted form of identification under subdivision (1) of this subsection, the official checkers shall check the name of such elector on the official checklist. If the elector completes the form under subdivision (2) of this subsection, the registrar of voters or the assistant registrar of voters, as the case may be, shall examine the information on such form and either instruct the official checkers to check the name of such elector on the official checklist or notify the elector that the form is incomplete or inaccurate.

(b) In the event that an elector is present at the polling place but is unable to gain access to the polling place due to a temporary incapacity, the elector may request that the ballot be brought to him or her. The registrars of voters or the assistant registrars of voters, as the case may be, shall take such ballot, along with a privacy sleeve to such elector. The elector shall show identification, in accordance with the provisions of this section. The elector shall forthwith mark the ballot in the presence of the election officials in such manner that the election officials shall not know how the ballot is marked. The elector shall place the ballot in the privacy sleeve. The election officials shall mark the elector's name on the official voter list as having voted and deliver such ballot and privacy sleeve to the voting tabulator where such ballot shall be placed into the tabulator, by the election official, for counting. The moderator shall record such activity in the moderator's diary.

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[(b)] (c) In each polling place in which two or more parties are holding primaries in which unaffiliated electors are authorized to vote, pursuant to section 9-431, an unaffiliated elector shall also announce to the separate table of the official checkers for unaffiliated electors the party in whose primary [he] the elector chooses to vote and the official checkers shall note such party when checking such elector's name on the checklist of unaffiliated electors, provided such choice shall not alter the elector's unaffiliated status.

[(c)] (d) In each polling place in which two or more parties are holding primaries in which unaffiliated electors are authorized to vote or in which one party is holding a primary in which unaffiliated electors are authorized to vote for some but not all offices to be contested at the primary, the <u>official</u> checkers shall give to each elector checked a receipt provided by the [municipal clerk] <u>registrar of voters</u>, in a form prescribed by the Secretary of the State, specifying either (1) the party with which he is enrolled, if any, or (2) in the case of an unaffiliated elector, the party in whose primary he has so chosen to vote, and whether he is authorized to vote for only a partial ballot.

[(d)] (e) If not challenged by [any of the election officials] anyone lawfully present in the polling place, the elector shall be permitted to pass [the railing to the side where the machine is located] to the separated area to receive the ballot. The elector shall give any receipt [he] the elector has received to a [voting machine tender at the machine to which he is directed and the machine tender shall permit the elector ballot clerk who shall give the elector a ballot to vote only in the primary of the party specified by the receipt. [and, if applicable, on the separate voting machine with the partial ballot specified by the receipt.] The elector shall be permitted into the voting [machine] booth, and [he] shall then register his <u>or her</u> vote in secret. Having voted, [he] the elector shall immediately exit the voting [machine] booth and deposit the ballot in the voting tabulator and leave the room. No elector shall remain within the voting [machine] booth longer than [two minutes] the time necessary to complete the ballot, and, if [he] the elector refuses to leave such booth after [the lapse of that time, he]

completing the ballot, the elector shall at once be removed by the election officials upon order of the moderator. Not more than one elector at a time shall be permitted to [operate the machine or] be within the enclosed space which the elector occupies while loperating the machine] the elector completes his or her ballot, provided an elector may be accompanied within such enclosed space by one or more children who are fifteen years of age or younger and supervised by the elector, if the elector is the parent or legal guardian of such children. At least two additional electors, whose next turn it is to vote shall be permitted in the polling [place] area for the purpose of receiving [instruction before voting on the machine] a ballot. If any elector, after entering the voting [machine] booth, asks for further instruction concerning the manner of voting, [two] the election officials of different political parties shall stand outside the voting machine booth and shall give such instructions or directions to the elector; [as the two officials agree upon;] but no election official instructing or assisting an elector, except as provided in section 9-264, shall [open, look inside or put his hand inside the curtain,] look at the ballot in such a way as to see the elector's markings or in any manner seek to influence any such elector in the casting of [his] the elector's vote.

Sec. 21. Section 9-262 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

During the entire period of an election, at least one of the election officials [, to be designated from time to time by the moderator,] shall be stationed [beside the entrance to] approximately three to four feet from the voting [machine booth] tabulator to regulate the [admission of electors thereto, and shall see that it is properly closed after an elector has entered it to vote. He] submission of the elector's ballot. The election officials shall also, at such intervals as [he deems] such officials deem proper or necessary, examine the [face of the machine] voting booth to ascertain whether it has been defaced or damaged and to detect the wrongdoer and repair the damage. After the opening of the polls, no election official shall allow any person other than the election officials to pass within the [railing to the part of the room] area

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where the [machine is] <u>voting booths and voting tabulator are</u> situated, except for the purpose of voting or except as provided in this part. [; and no such official shall permit more than one elector at a time to be in such part of the room.] No election official shall remain or permit any person to remain in any position or near any position that would permit him to see or ascertain how an elector votes. [or how he has voted.]

- Sec. 22. Section 9-265 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):
- (a) A write-in [ballot] <u>vote</u> for an office, cast for a person who has registered as a write-in candidate for the office pursuant to subsection (b) of section 9-175 or section 9-373a, shall be counted and recorded. Except as otherwise provided in this section, a write-in [ballot] <u>vote</u> cast for a person who has not registered shall not be counted or recorded.
- 729 (b) Except as otherwise provided in this section, in the case of an 730 office for which an elector may vote for only one candidate, a write-in 731 [ballot] vote cast for a person nominated for that office by a major or 732 minor party or by nominating petition shall be counted and recorded. 733 In the case of an office for which an elector may vote for more than one 734 candidate, a write-in [ballot] vote cast for a person nominated for that 735 office by a major or minor party or by nominating petition shall not be 736 counted or recorded.
  - (c) A write-in [ballot] <u>vote</u> for the office of Governor or Lieutenant Governor, cast for a person nominated for either of those offices by a major or minor party or by nominating petition, in conjunction with a write-in [ballot] <u>vote</u> for the other such office cast for a person nominated for either office by a different party or petition, shall not be counted or recorded for either office.
  - (d) Except as hereinafter provided, a write-in [ballot] <u>vote</u> for the office of President or Vice-President cast for a person nominated for such office by a major or minor party or by nominating petition shall

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746 be counted and recorded and deemed to be a vote for each of the duly-747 nominated candidates for the office of presidential elector represented 748 by such candidate for President or Vice-President. A write-in [ballot] 749 vote for the office of President or Vice-President, cast for a person 750 nominated for either of such offices by a major or minor party or by 751 nominating petition, in conjunction with a write-in [ballot] vote for the 752 other such office cast for a person nominated for either office by a 753 different party or petition, shall not be counted or recorded for either 754 office.

- (e) If the name of a person is written in for the office of Governor or Lieutenant Governor, or President or Vice-President, as the case may be, and no name is written in for the other office, such write-in [ballot] vote shall be counted and recorded if it meets the other requirements of this section.
- 760 (f) A write-in [ballot] vote shall be cast in its appropriate place on 761 the [voting machine] ballot. A write-in [ballot] vote for Governor and 762 Lieutenant Governor, or for President and Vice-President, as the case 763 may be, shall be written in a single space, provided that if only one 764 name is written in the space it shall be deemed to be a vote for 765 Governor, or for President, as the case may be, unless otherwise 766 indicated. A write-in [ballot] vote shall be written upon the [paper 767 contained in the receptacle or device provided in the voting machine 768 for such purpose. The registrars of voters shall cause an adhesive label, 769 provided by the Secretary of the State, upon which shall be imprinted 770 the words "write-in slides", to be affixed to the upper left-hand corner 771 of each voting machine, directly opposite the write-in slides. The 772 registrars shall (1) lock all write-in slides if there are no registered 773 write-in candidates for any office or (2) lock the write-in slides for 774 multiple-opening offices if there are registered write-in candidates 775 only for single opening offices] ballot.
  - (g) A write-in [ballot] <u>vote</u> which is not cast as provided in this section shall not be counted or recorded.
- 778 Sec. 23. Section 9-266 of the general statutes is repealed and the

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779 following is substituted in lieu thereof (*Effective October 1, 2007*):

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When the [machine] voting tabulator has been locked at the close of an election, [in the manner required by section 9-310,] the moderator shall [place all keys of the machine on a strong and sufficient string or wire and label the same with the make and number of the machine and the name of the municipality and the number of the ward or voting district therein at which used at such election, and return [such] the keys for the tabulator to the [municipal clerk] registrars of voters with the official returns. Except as provided in section 9-311, such [clerk] registrars of voters shall securely keep such keys and not permit the same to be taken, or any [voting machine] tabulator to be unlocked, for a period of fourteen days from the election, unless otherwise ordered by a court of competent jurisdiction, or by the State Elections Enforcement Commission. All [machines] tabulators shall be [boxed and] collected immediately on the day after election or as soon thereafter as possible, and shall be secured and stored in a place or places directed by the [board of selectmen] registrars of voters.

Sec. 24. Section 9-287 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

Each ballot box used in any election shall be provided with a lock which shall be set and securely fastened in a mortise so as to be flush with the side or surface of such box and so arranged as to be locked and unlocked by means of a key. [The selectmen of each town shall provide the ballot boxes with such locks and keys; but, in any town in which the duties of selectmen, except as to the qualification and admission of electors, have been vested by law in other officials, the registrars shall provide such locks and keys] Such locks and keys shall be provided by the registrar of voters at the expense of the municipality.

Sec. 25. Section 9-289 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

The [selectmen of each town, unless otherwise provided by law,]

registrars of voters shall provide a suitable room or rooms or booths for holding all elections at which paper ballots are to be used and shall give public notice of the location thereof at least one week before the day of such elections. The number of rooms or booths shall be one for each one hundred and fifty names on the last-completed registry list of the town, except that in towns having more than fifteen hundred names on such list there shall be one for each two hundred and fifty names. Such room or rooms or booths shall be supplied with necessary conveniences for electors to arrange their ballots. The interior of the rooms or booths shall be secure from outside observation, and such rooms or booths shall be located in or connected with the room where the ballot boxes shall be stationed. The [selectmen] registrars of voters shall provide the ballot box or boxes necessary for use at all such elections. Each such ballot box shall have an aperture in its lid for the purpose of depositing the ballots and shall be so constructed that, when the voting is completed, the aperture may be closed so that no ballots can afterward be put into the box without reopening it. In addition thereto, the [selectmen] registrars of voters shall prepare or cause to be prepared an additional box which shall be placed by the side of the ballot box, which box shall be constructed in the same manner as the ballot box, in which box all stubs torn or separated from the ballots at the time of voting shall at such time be deposited. Such boxes shall be marked respectively "ballots" and "stubs", in order to designate the boxes in which the ballots and stubs shall be deposited, respectively. Any expenses incurred in the execution of the requirements of this section shall be paid by the municipality.

Sec. 26. Section 9-290 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

(a) The [selectmen] <u>registrars of voters</u> shall provide, at the entrance into the enclosure prescribed by section 9-289, <u>as amended by this act</u>, a ballot [booth] <u>table</u> at which the elector shall obtain the elector's ballot. Each ballot [booth] <u>table</u> shall [be in charge of two ballot clerks, not of the same political party,] <u>have at least one ballot clerk</u>, but not <u>more than two such clerks</u> who shall be appointed by the registrars.

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(b) In each primary, election or referendum, when an elector has entered the polling place, the elector shall (1) announce the elector's street address [, if any,] and name to the official checkers in a tone sufficiently loud and clear to enable all the election officials present to hear the same, and (2) (A) present to the official checkers the elector's Social Security card or any other preprinted form of identification which shows the elector's name and either the elector's address, signature or photograph, or (B) sign a statement under penalty of false statement, on a form prescribed by the Secretary of the State, that the elector is the person whose name appears on the official checklist. [Each] The official checker shall check the name of such elector on the official checklist. No political party shall have more than one challenger. The moderator may allow in the polling place any witnesses that may be required in the case of a challenge, provided the moderator shall not allow in more than one witness at a time.

- (c) In each polling place in which two or more parties are holding primaries in which unaffiliated electors are authorized to vote pursuant to section 9-431, an unaffiliated elector shall also announce to the separate table of <u>official</u> checkers for unaffiliated electors the party in whose primary the elector chooses to vote and the <u>official</u> checkers shall note such party when checking such elector's name on the checklist of unaffiliated electors. Such choice shall not alter the elector's unaffiliated status.
- (d) In each polling place in which two or more parties are holding primaries in which unaffiliated electors are authorized to vote or in which one party is holding a primary in which unaffiliated electors are authorized to vote for some but not all offices to be contested at the primary, the <u>official</u> checkers shall give to each elector checked a receipt provided by the [municipal clerk] <u>registrar of voters</u>, in a form prescribed by the Secretary of the State, specifying either (1) the party with which the elector is enrolled, if any, or (2) in the case of an unaffiliated elector, the party in whose primary the elector has chosen to vote and whether the elector is authorized to vote for only a partial ballot.

(e) If not challenged by any of the election officials, the elector shall be permitted to pass <u>into</u> the [railing to the side] <u>area</u> where the [ballot booth is] <u>booths are</u> located. The elector shall give any receipt the elector has received to a ballot clerk [at the ballot booth to which the elector is directed] and the ballot clerk shall <u>give the elector a ballot and permit the elector to vote only in the primary of the party specified by the receipt. [and, if applicable, at the separate ballot booth with the partial ballot specified by the receipt. One of the] <u>The</u> ballot clerks shall deliver to such elector one official ballot, except that if any elector so defaces or injures any such ballot as to render it unfit for use, upon the return of such ballot to the ballot clerks, such clerks shall furnish the elector with another official ballot.</u>

Sec. 27. Section 9-294 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

The registrars of [each town] voters shall [designate and] appoint [two persons] at least one person but not more than two persons to serve during the hours the polls are open, who shall have charge of the [rooms or] voting booths herein provided for. Only one elector at a time shall be permitted to enter the same [room or] voting booth to prepare his or her ballot, unless the elector, from physical infirmity, requires assistance [, and the booth tenders shall see that the space is vacant before admitting an elector, and no person, while an elector is in such [room or] booth, shall attempt to learn about or observe the ballot prepared by such elector. [No] The elector shall remain in the [room or] voting booth [,] only while preparing [his] the elector's ballot, [more than three minutes,] and [he] the elector shall thereupon [pass out and into the enclosure where the ballot box and stub box are placed and, leave the voting booth under the direction of the [moderator,] polling place officials and shall deposit his or her ballot [upon] in the ballot tabulator or box. Each person who has received an official ballot from any ballot clerk [, and who, having passed into the enclosure where the ballot box and the stub box are placed, fails to deposit the same upon the ballot box as prescribed, shall immediately, and before leaving such enclosure, deliver the same to the moderator;

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913 and any person, having received an official ballot from either of such 914 ballot clerks, who fails to pass with the same into the enclosure in 915 which such ballot box and stub box are placed, shall immediately, and 916 before leaving the room or booth in which such ballot clerks are 917 stationed, return the same to such ballot clerks] and who fails to 918 deposit the ballot in the ballot box as prescribed shall immediately and 919 before leaving such voting area deliver the unused ballot to such ballot 920 clerks for spoiling.

Sec. 28. Section 9-295 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

If any elector attempts to place in the box a ballot not folded within the booth as hereinbefore provided, the moderator or the box-tender in charge of the ballot box shall direct such elector to return to such booth for the purpose of folding his ballot.] If any ballot contains a greater number of names voted for [for] any office than is provided by law, it shall render such ballot void as to such office only. If any ballot contains any mark or device other than as hereinbefore provided, so that the same may be identified in such a manner as to indicate who cast the [same, or is folded otherwise than as delivered to the elector by the ballot clerk] ballot, the ballot shall not be counted, but shall be kept by the moderator and returned to the [municipal clerk] registrar of voters in [the ballot box in] a separate package from the ballots counted at such election; provided any extension of [a cross, plus or check] markings beyond the [square] area in which it is marked shall not invalidate a ballot if the elector's intent is clear and if it would not serve to identify the elector.

939 Sec. 29. Section 9-296 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

At [each regular or special state, municipal or ward election] <u>all</u> <u>elections</u>, the registrars of [each town or voting district, as the case may be,] <u>voters</u> shall appoint [a suitable elector residing therein,] <u>at least one but not more than two electors</u> for each ballot box, to be <u>a</u> boxtender <u>or box-tenders</u>. [, and one or two others, as may be necessary, to

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be substitute box-tenders for each box, respectively.] No person not so appointed shall have charge of any ballot box during the taking of any vote. [, and no known candidate for any office shall be moderator, or be put in charge of any box in which votes are cast for such office, or take part in the count thereof, except that candidates for registrar of voters may act as counters of votes cast in town elections. Any candidate who violates any provision of this section shall be fined not more than five hundred dollars.]

Sec. 30. Section 9-304 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

Any person who fraudulently abstracts any vote from the ballot box used at any election, [within one hundred eighty days thereafter,] or who, at such election [or within one hundred eighty days thereafter,] fraudulently intermingles any vote or votes with the votes legally deposited in any such box, shall be fined not more than five hundred dollars and imprisoned not more than two years nor less than six months and shall be disfranchised.

Sec. 31. Section 9-306 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

Any person, not expressly authorized thereto, who has [in his] possession of any official ballot, and any person who makes or has [in his] possession of any forged imitation of any official ballot, and any person who offers to anyone not authorized or permitted by law to have or receive an official ballot or who aids or knowingly permits any person to obtain possession of an official ballot, and any person who offers to aid or knowingly permits anyone to obtain possession of an official ballot for the purpose of using the same for any purpose not prescribed by law, and any person not authorized who gives or offers to any person an official ballot, and any person who offers to another any forged imitation of any official ballot or offers to the box-tender, for the purpose of voting the same, any ballot not an official ballot, and any person who offers any elector while [he] the elector is in an election booth any ballot or places any ballot in such booth for the use

of any elector or for any purpose, and any person, not by law authorized thereto, who receives any official ballot from any person not authorized by the provisions of this part to offer or give the same, and any person who receives an official ballot for the purpose of using the same for any other purpose or purposes than those expressly named by the provisions of this part, and any person who knowingly receives for the purpose of depositing the same in any ballot box any forged imitation of any official ballot, and any box-tender who knowingly deposits in any ballot box any ballot not an official ballot or any box-tender who knowingly deposits in any stub box any stub other than one torn or separated from a ballot offered by an elector while in the act of voting, and any person who imitates any official ballot or prints or causes to be printed any ballot authorized by this part in any manner other than as prescribed by the Secretary of the State, and any person who places upon any official ballot any mark or device for the purpose of enabling any person to identify the same as having been voted by [himself] the elector or by any particular person, or who alters or changes any ballot by erasing or removing any name or names therefrom, and any person who attempts to ascertain or observe the ballot being voted by any elector while such elector is in any booth or enclosure so as to ascertain how such elector has voted, except as provided in this part, and any person who, having received his <u>or her</u> official ballot, leaves the voting place without having either delivered it to the box-tender or the moderator or returned it to a ballot clerk, and any person who prints or causes to be printed upon any official ballot the name of any person not a candidate of a party whose name is printed at the head of the column containing such party nominees or offers to any elector such ballot, shall be fined not less than one hundred dollars nor more than one thousand dollars or imprisoned not more than five years or be both fined and imprisoned.

Sec. 32. Section 9-310 of the general statutes is repealed and the 1010 following is substituted in lieu thereof (*Effective October 1, 2007*):

As soon as the count is completed [and ascertained as required in this chapter] and the moderator's return required under the provisions

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of section 9-259, as amended by this act, has been executed, [and a duplicate copy thereof placed in one of the machines, the moderator shall [close and lock the counting compartments and seal the operating lever with a numbered metal seal, and the machinel place the sealed tabulator in the tabulator bag, and so seal the bag, and the tabulator shall remain so [locked] sealed against voting or being tampered with for a period of fourteen days, except as provided in section 9-311 or pursuant to an order issued by the State Elections Enforcement Commission. [When write-in ballots have been voted, the moderator shall remove from the machines the portions of paper on which such ballots were written, enclose them in a properly secured sealed package, endorsed "write-in ballots", with the municipality and the ward or voting district therein indicated thereon, and shall file such package with the clerk of such municipality.] If it is determined that a recanvass is required pursuant to section 9-311 or 9-311a, immediately upon such determination the [machines] tabulators, write-in ballots, absentee ballots, moderators' returns and all other notes, worksheets or written materials used at the election shall be impounded at the direction of the Secretary of the State. Such package shall be preserved for one hundred eighty days after such election and may be opened and its contents examined in accordance with section 9-311 or upon an order of a court of competent jurisdiction. At the end of one hundred eighty days, unless otherwise ordered by the court, such package and its contents may be destroyed. Any person who unlocks the voting or operating mechanism of the [machine] tabulator or the counting compartment after it has been locked as above directed or breaks or destroys or tampers with the seal after it has been affixed as above directed or changes the indication of the counters on any voting [machine] tabulator within fourteen days after the election or within any longer period during which the [machine] tabulator is kept locked as ordered by a court of competent jurisdiction or by the State Elections Enforcement Commission in any special case, except as provided in section 9-311, shall be imprisoned for not more than five years. Any [machine] tabulator may be released in less than fourteen days, for use in another election, by order of a court, if there is no

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1048 disagreement as to the returns from such machine and no order

- 1049 directing impoundment has been issued by the State Elections
- 1050 Enforcement Commission.
- Sec. 33. Section 9-1 of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective October 1, 2007*):
- Except as otherwise provided, the following terms, as used in this
- 1054 title and sections 3-124, 7-5, 7-6, 7-7, 7-17, 7-20, 7-39, 7-157, 7-214, 7-275,
- 7-295, 7-343, 7-407, 8-1, 8-5, 8-19, 10-219, 11-36, 13a-11, 30-10, 30-11, 45a-
- 1056 18, 45a-19 and 51-95 shall have the following meanings:
- (a) "Ballot label" means [that portion of cardboard,] paper or other
- material [placed on the front of the voting machine,] containing the
- names of the candidates or a statement of a proposed constitutional
- amendment or other question or proposition to be voted on;
- 1061 (b) "Board for admission of electors" means the board as composed
- 1062 under subsection (a) of section 9-15a;
- 1063 (c) "Clerical error" means any error in the registry list or enrollment
- list due to a mistake or an omission on the part of the printer or a
- mistake or omission made by the registrars or their assistants;
- 1066 (d) "Election" means any electors' meeting at which the electors
- 1067 choose public officials by use of voting machines or by paper ballots as
- 1068 provided in sections 9-271 and 9-272;
- (e) "Elector" means any person possessing the qualifications
- 1070 prescribed by the Constitution and duly admitted to, and entitled to
- 1071 exercise, the privileges of an elector in a town;
- 1072 (f) Repealed by P.A. 77-298, S. 14;
- 1073 (g) "Municipal clerk" means the clerk of a municipality;
- (h) "Municipal election" means the regularly recurring election held
- in a municipality at which the electors of the municipality choose
- 1076 public officials of such municipality;

(i) "Municipality" means any city, borough or town within the state;

- 1078 (j) "Official ballot" means the official ballot [label] to be used at an election, or the official paper ballot to be used thereat in accordance with the provisions of sections 9-271 and 9-272;
- 1081 (k) "Population" means the population according to the last-1082 completed United States census;
- 1083 (l) "Presidential electors" means persons elected to cast their ballots 1084 for President and Vice President of the United States;
- 1085 (m) "Print" means methods of duplication of words by mechanical process, but shall not include typewriting;
- 1087 (n) "Referendum" means (1) a question or proposal which is 1088 submitted to a vote of the electors or voters of a municipality at any 1089 regular or special state or municipal election, as defined in this section, 1090 (2) a question or proposal which is submitted to a vote of the electors 1091 or voters, as the case may be, of a municipality at a meeting of such 1092 electors or voters, which meeting is not an election, as defined in 1093 subsection (d) of this section, and is not a town meeting, or (3) a 1094 question or proposal which is submitted to a vote of the electors or 1095 voters, as the case may be, of a municipality at a meeting of such electors or voters pursuant to section 7-7 or pursuant to charter or 1096 1097 special act;
- 1098 (o) "Regular election" means any state or municipal election;
- (p) "Registrars" means the registrars of voters of the municipality;
- 1100 (q) "Registry list" means the list of electors of any municipality 1101 certified by the registrars;
- 1102 (r) "Special election" means any election not a regular election;
- 1103 (s) "State election" means the election held in the state on the first 1104 Tuesday after the first Monday in November in the even-numbered 1105 years in accordance with the provisions of the Constitution of

- 1106 Connecticut;
- 1107 (t) "State officers" means the Governor, Lieutenant Governor,
- 1108 Secretary of the State, Treasurer, Comptroller and Attorney General;
- 1109 (u) "Voter" means a person qualified to vote at town and district 1110 meetings under the provisions of section 7-6;
- 1111 (v) "Voting district" means any municipality, or any political
- 1112 subdivision thereof, having not more than one polling place in a
- 1113 regular election;
- 1114 (w) "Voting [machine"] tabulator" means a machine, including, but
- 1115 not limited to, a device which operates by electronic means, for the
- 1116 registering and recording of votes cast at elections, primaries and
- 1117 referenda;
- 1118 (x) "Write-in ballot" means a vote cast for any person whose name
- does not appear on the official ballot as a candidate for the office for
- 1120 which his name is written in;
- 1121 (y) "The last session for admission of electors prior to an election"
- means the day which is the seventh day prior to an election.
- Sec. 34. Section 9-238 of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective October 1, 2007*):
- 1125 (a) Except as provided in sections 9-271 and 9-272, voting machines
- shall be used at all elections held in any municipality, or in any part
- thereof, for voting and registering and counting votes cast at such
- elections for officers, and upon all questions or amendments submitted
- at such elections. The board of selectmen of each town, the common
- 1130 council of each city and the warden and burgesses of each borough
- shall purchase or lease, or otherwise provide, for use at elections in
- each such municipality a number of voting [machines] tabulators
- approved by the Secretary of the State. [sufficient to provide a voting
- machine for each nine hundred or fraction of nine hundred electors
- 1135 whose names are on the last-completed registry list of such

municipality and, in municipalities divided into voting districts, a number of such voting machines sufficient to provide for each voting district a voting machine for each nine hundred or fraction of nine hundred electors whose names are on the last-completed registry list for such voting district. In determining such number of electors, such officials shall not count the names on such registry lists of seventy-five per cent of the electors who reside in institutions, as defined in section 9-159q. In addition, such officials in each municipality having less than five thousand electors as ascertained by the report filed with the Secretary of the State under section 9-238a shall, except as hereinafter provided, provide for all elections in such municipality at least one additional voting machine, and such officials in each municipality having between five thousand and twenty-five thousand electors shall provide at least two additional voting machines therefor; and such officials in each municipality having between twenty-five thousand and fifty thousand electors shall provide at least three additional voting machines therefor, and such officials in each municipality of fifty thousand or more such electors shall provide at least four additional voting machines therefor. In any municipality having less than five thousand electors, in lieu of such additional voting machine, the foregoing officials may provide at least one thousand absentee ballots or a number equal to the number of names on the lastcompleted registry list in such municipality, whichever is smaller, for use as emergency paper ballots under section 9-263; provided in any such municipality which is divided into political subdivisions and in which the absentee ballots are not uniform throughout the municipality, such officials shall provide at least one thousand copies of such absentee ballots for each such political subdivision in which ballot labels differ, or a number equal to the number of names on the last-completed registry list in such political subdivision, whichever is smaller.] Different voting [machines] tabulators may be provided for different voting districts in the same municipality. Notwithstanding any provision of this subsection to the contrary, the registrars of voters of a municipality may determine the number of voting [machines] tabulators that shall be provided for use at any special election in such

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municipality, provided the registrars shall provide at least one voting [machine] <u>tabulator</u> in the municipality or, in a municipality divided into voting districts, at least one voting [machine] <u>tabulator</u> in each such district.

(b) Upon the purchase or lease of a voting [machine] tabulator for use in any municipality, the officials of such municipality purchasing or leasing the same shall forthwith send notification in writing to the Secretary of the State of the name or make of such [machine] tabulator, the name of the person who manufactured the same, the name of the person from whom it was purchased or leased [,] and the date on which it was purchased or leased. [and its serial number. After October 1, 1970, no voting machine manufactured prior to January 1, 1927, shall be used at any election in this state and no voting machine manufactured after said date No voting tabulator shall be used in an election [,] which, [voting machine,] in the opinion of the Secretary of the State, does not conform to the requirements of law or is unsuitable for use in such election. When in any municipality the use of a voting [machine] tabulator at elections is discontinued because of its age or condition or because it is sold, or for any other reason, such officials shall send written notification to [said secretary] the Secretary of the discontinuance of such [machine] tabulator, of the time of and reason for such discontinuance and of the information required in connection with notification of original purchasing or leasing.

Sec. 35. Section 9-148 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

[In municipalities where there are registrars of voters for each voting district, the] <u>The</u> appointment of [such] absentee ballot counters shall be made by the registrars of [the first district] <u>voters</u>. [If there is no district so designated, such appointment shall be made by the registrars of the district in which the] <u>The</u> presiding officer for the purpose of declaring the result of the vote of the whole municipality is the moderator. Each person appointed to count absentee ballots shall participate in a training session at which the registrars <u>of voters</u>,

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[municipal clerk and] <u>absentee</u> moderator <u>or moderator of the polling place, as the case may be,</u> shall review and study the absentee counter's manual provided by the Secretary of the State under section 9-150a. Each elector so appointed shall be sworn to carry out faithfully the duties of his office and not to attempt to ascertain the manner in which any absentee elector has marked his absentee ballot. The registrars of voters shall ascertain the voting district in which each absentee elector is registered and shall apportion the envelopes according to voting districts among the appointed groups of electors, if there is more than one such group, in such manner that each group can conveniently count the votes apportioned to it.

Sec. 36. Section 9-272 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

If, owing to the number of candidates to be voted upon or owing to inability to obtain a sufficient number of voting [machines] <u>tabulators</u>, it is found impracticable to use voting [machines] <u>tabulators</u> at any election to be held in any municipality, or in one or more of the voting districts therein, [the municipal clerk and] the registrars <u>of voters</u> may discontinue the use of such [machines] <u>tabulators</u> for such election in any of the voting districts therein, and shall thereupon cause ballots to be procured and used at such election, as provided by this part, in each of the voting districts wherein the use of voting [machines] <u>tabulators</u> has been so discontinued.

Sec. 37. Section 9-263 of the general statutes is repealed. (*Effective October 1, 2007*)

This act shall take effect as follows and shall amend the following

sections:	an take effect as follow	o and onan antena the ronowing
Section 1	from passage	9-65
Sec. 2	from passage	New section
Sec. 3	from passage	9-453n
Sec. 4	from passage	9-50b
Sec. 5	from passage	9-452
Sec. 6	from passage	9-453o(b)

Sec. 7	from passage	9-453i(a)
Sec. 8	from passage	9-460
Sec. 9	from passage	3-85
Sec. 10	from passage	9-395
Sec. 11	October 1, 2007	9-249a
Sec. 12	from passage	9-453t
Sec. 13	October 1, 2007	9-232e
Sec. 14	October 1, 2007	9-233
Sec. 15	October 1, 2007	9-250
Sec. 16	October 1, 2007	9-257
Sec. 17	October 1, 2007	9-258
Sec. 18	October 1, 2007	9-258a
Sec. 19	October 1, 2007	9-259
Sec. 20	October 1, 2007	9-261
Sec. 21	October 1, 2007	9-262
Sec. 22	October 1, 2007	9-265
Sec. 23	October 1, 2007	9-266
Sec. 24	October 1, 2007	9-287
Sec. 25	October 1, 2007	9-289
Sec. 26	October 1, 2007	9-290
Sec. 27	October 1, 2007	9-294
Sec. 28	October 1, 2007	9-295
Sec. 29	October 1, 2007	9-296
Sec. 30	October 1, 2007	9-304
Sec. 31	October 1, 2007	9-306
Sec. 32	October 1, 2007	9-310
Sec. 33	October 1, 2007	9-1
Sec. 34	October 1, 2007	9-238
Sec. 35	October 1, 2007	9-148
Sec. 36	October 1, 2007	9-272
Sec. 37	October 1, 2007	Repealer section

#### Statement of Legislative Commissioners:

Section 2 and section 18 of the substitute bill were combined because they each amended section 9-258 of the general statutes. Throughout sections 17 and 32, the term "machine" was changed to "tabulator" for purposes of consistency.

#### GAE Joint Favorable Subst.

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either chamber thereof for any purpose:

#### **OFA Fiscal Note**

#### State Impact:

Agency Affected	Fund-Effect	FY 08 \$	FY 09 \$
Secretary of the State	GF - Cost	Minimal	Minimal
Secretary of the State; Judicial	GF - Revenue	Potential	Potential
Dept.	Gain	Minimal	Minimal
Judicial Dept. (Probation);	GF - Cost	Potential	Potential
Correction, Dept.		Minimal	Minimal

Note: GF=General Fund

#### Municipal Impact:

Municipalities	Effect	FY 08 \$	FY 09 \$
All Municipalities	STATE	Minimal	Minimal
_	MANDATE -		
	Cost		
All Municipalities	STATE	Minimal	Minimal
_	MANDATE -		
	Net		
	Cost/Savings		

#### **Explanation**

The bill requires registrars of voters to administer paper ballot elections and requires municipalities to cover all of the associated costs. Administrative duties include locating rooms for holding elections and managing booths and ballot boxes. The initial cost to lock and store equipment, such as tabulators, ballots, and privacy booths, may be significant in the event that municipalities have to reconfigure or find additional space.<sup>1</sup>

The bill will result in a cost savings to municipalities that hire 2 shifts of election officials to staff polling locations. The bill removes the requirement that both the first and second shifts of election officials

<sup>&</sup>lt;sup>1</sup> The Secretary of the State will provide all municipalities with equipment purchased with federal, Help America Vote Act funding.

be required to remain until the closing of the polls, and requires only second shift members to remain until closing and all paperwork is complete. Personnel costs will depend on municipalities. Currently, many towns hire only one shift lasting approximately 16 hours. For example, the town of Vernon hires one shift of election officials, totaling approximately \$12,000, while the city of Hartford hires one shift, totaling approximately \$38,000. It is uncertain how many municipalities staff two shifts and could experience savings.

Additional net cost or net savings may result due to changes in the number of election officials and other individuals who may be lawfully present at a polling place during polling hours. Each municipality determines the compensation of each worker, a fee that is estimated to range from approximately \$75 to \$275 per day.

The bill will result in a minimal cost to the Secretary of the State associated with establishing a curriculum, training program, and certification process for polling place observers.

The bill requires town clerks to pay a \$50 late filing fee for not filing all pages of a nominating petition by the time required, resulting in a potential revenue gain to the Secretary of the State.

The bill makes it illegal to tamper with votes in a ballot box at any point after an election by removing the 180 day limit, potentially increasing the occurrence of collecting a fine of not more than \$500, imprisonment, and disenfranchisement. The bill also removes a fine of up to \$500 against candidates who act as a moderator, box tender, or count ballots in a paper ballot election. Any change in revenue from criminal fines imposed under the bill or marginal cost for incarceration and/or probation supervision in the community as a result of the bill would be minimal.

#### The Out Years

The annualized ongoing fiscal impact identified above would

continue into the future subject to inflation, except the impact on registrars associated with potential reconfiguration of space which would result in one-time costs in the short term. The level of revenues would remain constant into the future since they are set by statute.

# OLR Bill Analysis sSB 1310

# AN ACT CONCERNING TECHNICAL AND PROCEDURAL CHANGES TO CERTAIN ELECTION LAWS.

#### SUMMARY:

This bill makes changes to state election laws affecting voter registration, nominations and certifications, election officials, and voting methods and election procedures. Among other things it:

- 1. eliminates certain reporting requirements for registrars of voters due to the centralized voter registration system (CVRS);
- 2. establishes earlier deadlines for activities associated with minor and petitioning party candidate nominations and certifications;
- 3. changes the period of time during which parties may fill vacancies for nominated candidates before an election;
- 4. changes the numbers of election officials and other individuals who may be lawfully present at a polling place during voting hours;
- 5. allows a municipality with more than one voting district to hire poll workers who do not reside there; and
- 6. changes the basis for determining party order on the ballot label, with some exceptions.

The bill generally makes registrars of voters responsible for conducting elections by removing duties from other municipal officials. It also eliminates a requirement for registrars to be stationed at the polling place during polling hours.

The bill makes several procedural changes to reflect the change from (lever) voting machines to (optical scan) voting tabulators. These include adapting election officials' process for examining the voting tabulators before the polls open and canvassing the votes after they close. Similarly, the bill makes technical changes in light of the new voting tabulators. For example, it substitutes "voting tabulator technician" for "voting machine mechanic" and uses "write-in vote" instead of "write-in ballot" because voting tabulators use paper ballots.

The bill allows the secretary of the state to bind engrossed bills after each session of the General Assembly in suitable volumes, rather than requiring her to bind them into one volume. It also requires the secretary to establish a code of ethics for poll workers and authorizes her to establish two training programs: one on ethics and the other on polling-place accessibility for people with disabilities.

It repeals the statute concerning damaged voting machines whereby the registrars of voters either replace such a machine or authorize the use of emergency paper ballots.

Finally, the bill makes several technical and conforming changes.

EFFECTIVE DATE: October 1, 2007 except the provisions addressing the CVRS, polling place observers, late fees for town clerks, nominations and certifications, and suitable volumes for engrossed bills, which are effective upon passage.

# **VOTER REGISTRATION (§§ 1 AND 4)**

The bill changes registrars of voters' reporting requirements with respect to voter registration statistics because of the CVRS. It removes a requirement for them to submit to the secretary of the state the number of total of electors, affiliated electors for each party, and unaffiliated electors on the active and inactive registry lists. Instead, it requires the secretary to issue a report with the same information within one week after the last voter registration session before an election. As under current law, the secretary must omit electors who died and include those who registered to vote since the last-completed

registry list.

The bill also requires registrars to update voter history on the CVRS promptly after each election or primary, indicating whether eligible voters voted and if so, whether in person or by absentee ballot.

#### NOMINATIONS AND CERTIFICATIONS

# Minor and Petitioning Parties (§§ 5-7)

The bill establishes earlier deadlines for activities associated with minor and petitioning party candidate nominations and certifications. It requires minor parties to nominate candidates, and certify and file the list of nominations by the 62<sup>nd</sup>, rather than the 55<sup>th</sup>, day before an election. By law, minor parties file nominations for state and multitown district legislative candidates with the secretary of the state. The bill requires them to also file nominations for single-town district legislative candidates and judges of probate with the secretary, instead of the town clerk.

The bill requires petitioning candidates to submit their nominating petitions to the appropriate town clerk or the secretary of the state by the 98th, rather than the 90th, day before an election. It requires a petitioning party's designating committee to submit an endorsement statement to the secretary by the 62nd, rather than the 55th, day before an election. Likewise, if a candidate is petitioning onto the ballot under a minor party designation, it requires that party's chairperson or secretary to submit its endorsement statement to the secretary of the state by the 62nd, rather than the 55th, day before an election.

#### Vacancies (§ 8)

The bill changes the period of time during which political parties may fill vacancies for nominated candidates before an election. Under current law, a primary may be held if a candidate withdraws or becomes disqualified to hold office more than 10 days before the election. The bill extends this period to 24 days before an election. The bill requires vacancy nominations to be certified with the secretary of the state or town clerk by the 21st, rather than the 7th, day before the

election. (The law requires state and district office candidates, including all candidates for state senator or state representative, to file with the secretary. Other municipal office candidates file with their town clerk.)

Similarly, under current law, if a candidate dies between 10 days and 24 hours before an election, the party may fill the vacancy. The bill extends this period to between 24 days and 24 hours beforehand. By law, if a candidate dies within 24 hours of an election, his or her name remains on the ballot. If the candidate wins, a vacancy exists in the office and the party fills it in the manner prescribed by law.

## Noticing Municipal Candidate Endorsements for Primaries (§ 10)

The bill establishes an earlier deadline for town clerks to notice candidate endorsements for municipal primaries held during state election years (for legislative candidates in single-town districts). Under current law, the deadline for parties to endorse municipal office candidates and town committee members is the same day that petitions are available, the 49th day before the primary, thereby precluding would-be candidates from petitioning onto the ballot.

During any state election year, the bill requires town clerks to notice the candidate endorsements on the 76<sup>th</sup> day preceding the primary to allow candidates time to circulate petitions. The notice must indicate that party endorsements can be made for the primary and that a list of endorsed candidates will be on file in the clerk's office after that occurs. Current law requires a clerk who does not receive a party endorsement by the specified deadline to publish this information in the notice. Given the earlier schedule, the bill specifies that this requirement does not apply.

# Cross-Endorsements (§ 12)

Current law prohibits a nominated major or minor party candidate from appearing on the ballot as a petitioning candidate for the same office. The bill lifts this prohibition under certain circumstances. Under the bill, a party that has not attained minor party status for the

office in question, but has for at least one other office on that ballot, may cross-endorse a nominated major or minor party candidate by petitioning such candidate's name onto the ballot.

#### **ELECTION OFFICIALS**

The bill makes changes to the numbers of election officials and other individuals who may be lawfully present at a polling place during voting hours. It accomplishes this by (1) authorizing the secretary of the state to establish a new position (Election Day polling place observers), (2) giving the registrars of voters the option to appoint one or two individuals for certain positions and (3) authorizing registrars to appoint additional election officials.

## Polling Place Observers and Additional Election Officials (§ 2)

The bill authorizes the secretary of the state to appoint Election Day polling place observers and requires them to be state electors. The secretary must establish duties, a curriculum, training program, and certification process for the observers.

In addition, the bill authorizes the registrars of voters to appoint additional election officials on Election Day, or any day after, if they both agree it is necessary (1) because a poll worker is unable to serve, (2) to accommodate the public, or (3) to improve the primary's or election's administration.

Table 1 shows the difference between the number of election officials and other individuals who may be present at a polling place under current law and the bill.

TABLE 1: CHANGE TO THE NUMBER OF ELECTION OFFICIALS AND OTHER INDIVIDUALS ALLOWED AT POLLING PLACES

Position	Required Number Under Current Law	Permissible Number Under the Bill
Ballot clerks	2 <sup>†</sup>	1 or 2
Ballot clerks	N/A	1 or 2
Official checkers*	2	1 or 2
Booth tenders	2	1 or 2
Box tenders	1	1 or 2

Substitute box tenders	1 or 2	none
Election Day polling place observers	N/A	Unspecified
Additional election officials, as needed	N/A	As both registrars deem appropriate

N/A means not applicable.

The bill eliminates the requirement that two ballot clerks be from different political parties and it prohibits an election official from appearing at any political party's headquarters before 8:00 p.m. on Election Day.

In addition, the bill allows a municipality with more than one voting district to hire poll workers who do not reside there, as long as they are state electors. It retains the in-town residency requirement for poll workers, other than voting tabulator technicians, in single-town districts.

The bill eliminates the position of voting machine tenders for multitown districts, but fails to replace them with voting tabulator tenders (see COMMENT). For single-town districts, voting tabulator tenders are responsible for the tabulators.

# Registrars of Voters (§§ 14-20, 23-28, and 36)

The bill generally makes registrars of voters responsible for conducting elections by removing several responsibilities from town clerks and, in some cases, other municipal officials or boards of selectmen. For example, it makes the registrars, or assistant registrars, responsible for:

- 1. disseminating necessary supplies to the moderator the day before an election, including the official checklist and the Moderator's Return;
- 2. determining if an additional line for electors is needed at a polling place;

Applies to paper ballot elections.

<sup>\*</sup> Applies when the registrars determine there is a need for an additional line of electors.

- 3. establishing two shifts of election officials for polling places;
- 4. authorizing the use of paper ballots in an election when there are insufficient voting tabulators;
- 5. providing necessary items for a paper ballot election, including (a) the ballot box, lock, and keys; (b) a location and voting booths, and (c) an additional box for voting stubs;
- 6. receiving the moderators' returns, together with the voting tabulator keys, after the polls close; and
- 7. ensuring that the voting tabulators remain locked for 14 days following an election unless a court or the State Elections Enforcement Commission orders them open.

The bill eliminates a requirement for registrars to be stationed at the polling place during polling hours. If they are at the polling place, it requires them to (1) be available by telephone and notify all registrars' of voters offices in the state of their phone number, (2) be connected to the CVRS, and (3) have all voter-card files in the polling place for reference. It is unclear whether this requirement applies to both single-town and multi-town districts, or single-town districts only.

The bill also eliminates references to towns that have a pair of registrars for each voting district. It is unclear what the impact of this would be on the towns that have registrars for each district.

# Town Clerks (§ 3)

By law, town clerks must file nominating petitions within two weeks after receiving them. The bill establishes a \$50 late fee for town clerks who fail to file these petitions on time with the secretary of the state.

# Absentee Ballot Counters and Absentee Moderators (§ 35)

The law requires absentee ballot counters to participate in a training session during which they review the applicable manual by the secretary of the state. For municipalities with both an absentee ballot

moderator and a polling place moderator, the bill specifies that the absentee moderator participates in the training session. It also eliminates a requirement for town clerks to participate.

# Training on the Code of Ethics and Accessibility for People with Disabilities (§ 2)

The bill requires the secretary of the state to establish a code of ethics by October 1, 2007 for registrars of voters, Election Day polling place observers, and poll workers. The code must be conspicuously posted in each polling place and in registrars of voters' offices. The bill authorizes the secretary to establish a training program on the code of ethics and another training program on polling-place accessibility for people with disabilities.

# **VOTING METHODS AND ELECTION PROCEDURES Ballot Labels (§ 11)**

The bill changes the basis for determining party order on the ballot label, with some exceptions. It requires the party with the most enrolled members on the day of the last election to be placed on the top row and other parties to follow, in descending order, according to their enrollment number. It retains the provisions whereby petitioning candidates with and without party designations, respectively, are placed on the bottom rows. Under current law, parties are ordered according to the number of votes their candidate for governor received in the last election.

# Voting Tabulators (§§ 14-17, 19-23, 26, 32-34, 36)

The bill makes several technical and procedural changes to reflect the change from (lever) voting machines to (optical scan) voting tabulators. For example, it eliminates provisions requiring:

- 1. three sets of ballot labels for each voting machine.
- separate voting booths at primaries where unaffiliated voters are authorized to vote for some, but not all, of the offices and thus cast partial ballots; and

3. a paper roll for write-in votes in a regular election and a depository envelope entitled "Write-in Ballots," since voting tabulators' regular ballots have a space for write-in candidates;

The bill also changes polling place configuration in light of the new voting tabulators. It changes the required number of voting machines (voting tabulators under the bill) for each polling place from one that is based on the number of registered voters to one that the secretary of the state approves. It also (1) eliminates a requirement for railings to separate the voting machines and election officials ("voting area") from the rest of the polling place; (2) stations the ballot clerk's table at least four feet from the voting tabulator, rather than beside the entrance to the voting machine, and makes the officials responsible for electors submitting their ballots properly; and (3) allows more than one elector to be in the voting area at a time (since each polling place has multiple voting booths).

#### Moderator's Duties (§§ 19, 23, and 32)

The law requires moderators and other election officials to examine the voting machines before the polls open and canvass the votes after they close. With respect to these duties, the bill eliminates most procedures associated with lever voting machines and replaces them with procedures for optical scan voting tabulators. For example, the bill:

- 1. requires the moderator and the registrars or assistant registrars of voters to examine the number on the seal of the tabulator and indicate on the moderator's return the tabulator's delivery and the number on its seal;
- 2. requires the moderator and the registrars or assistant registrars of voters to produce a zero tape indicating the counter is set at zero;
- 3. specifies that the tabulator's seal must remain unbroken but that if it breaks, the registrars of voters must be notified immediately and the tabulator tape must be produced;

4. bans the use of a tabulator if its tape does not show all zeros; and

5. requires the moderator to seal the tabulator after the canvass of the vote, place it in a tabulator bag, and seal the bag;

In addition, the bill increases, from at least two to three, the number of election officials who must meet before opening the polls to examine the numbers on the seal of the tabulator (currently, the number on the voting machine's seal, protective counter, and envelope containing the keys). Under current law, one election official from each of two political parties must be present. Under the bill, the moderator and either the registrars or the assistant registrars must be present.

In addition, the bill reduces from three to one the number of sample ballots and accompanying instructions moderators must post in polling places. Since voting tabulators' regular ballots are paper, it eliminates the requirement for moderators to receive extra paper ballots before an election for use by certain voters with disabilities or if a voting machine is damaged.

Finally, the bill eliminates the requirement for moderators to produce a duplicate return and the reference to a storage compartment for the duplicate at the back of the voting machine. It requires moderators to file their original returns with the registrars of voters, rather than the town clerk.

#### Voter Instruction (§ 20)

If an individual asks for instruction on how to vote after entering the voting machine, current law requires two election officials from different political parties to provide it while standing outside the machine. The bill lifts the requirement for officials from different parties to provide the instruction. It specifies that an official who provides voter instruction may not look at the ballot in such a way so as to see the markings.

# Challenge Procedure (§§ 20 and 26)

The bill allows anyone who is lawfully present at a polling place to

challenge a voter at a primary, election, or referendum in which voting tabulators are used. Under current law, only election officials may do so. The bill does not make the same change to a primary, election, or referendum in which paper ballots are used due to insufficient tabulators.

#### Challenge Ballot (§ 13)

The bill changes the procedure official checkers must follow when an elector votes by challenge ballot. By law, individuals may vote by challenge ballot when their names appear on the registry list but someone challenges their qualifications to vote.

Under existing law, checkers cross off the voter registry list people voting by challenge ballot and add their names and addresses to the end of the list with the designation "Challenged Ballot" and a serial number. The bill eliminates the requirement for checkers to cross the voter's name off the list and instead requires them to write in front of it in red ink "CB" (see COMMENT).

The bill also requires challenge ballots to be regular, not absentee, ballots. When a voter casts a challenge ballot, he or she must deliver the envelope containing it to the head moderator. The bill requires the head moderator to file those envelopes with the town clerk and town clerk to retain them until they may be destroyed, which is 180 days after the election by law.

# Incapacitated Elector (§ 20)

The bill authorizes the registrars or assistant registrars of voters to bring a ballot to an elector who requests one because he or she has become temporarily incapacitated at the polling place. The registrar or assistant registrar must take the ballot together with a privacy sleeve to the elector and allow that person to mark the ballot, in private, after he or she shows appropriate identification. The elector must place the ballot back in the privacy sleeve. The election officials must indicate on the official voter list that the elector voted, deliver the privacy sleeve to the voting tabulator, and insert the ballot. The bill requires

the moderator to keep a record of the incident in his or her diary.

## Paper Ballot Elections (§§ 24-30)

In addition to making the registrars of voters, not the board of selectmen, responsible for an election that uses paper ballots because of insufficient voting tabulators, the bill specifies that the municipality must cover associated costs including the room, booths, ballot boxes, and their locks and keys. It makes it illegal to tamper with votes in the ballot box at any point after such an election, not only for 180 days. By law, a person who is guilty of tampering with such votes is subject to a penalty of up to \$500, between six months and two years imprisonment, and disenfranchisement. The bill also removes a \$500 maximum penalty against a candidate who acts as a moderator or box tender, or count ballots, in an election when paper ballots are used.

#### Two Shifts of Election Officials (§ 18)

If the registrars or assistant registrars establish a second shift of election officials, the bill specifies that all of the second shifts' members, but none of the first's, must remain until the polls close and the paperwork is complete. Current law requires the members of both shifts who sign returns at the end of the night to remain.

#### **BACKGROUND**

#### Related Bill

sSB 1312, favorably reported by the Government Administration and Elections Committee, expands registrars of voters' duties by making them responsible for determining polling places and hiring poll workers, among other things, and makes technical changes to reflect the change from voting machines to voting tabulators.

#### COMMENT

#### Voting Tabulator Tenders for Multi-Town Districts

Section 17 eliminates voting machine tenders (voting tabulator tenders, under the bill) as the election officials responsible for voting tabulators in multi-town districts. It appears to make ballot clerks responsible for the tabulators. Later, the same section references

voting tabulator tenders, but only when an additional tabulator is needed. Under the bill, voting tabulator tenders and ballot clerks are two distinct positions and both are required. There is no conflict with regard to single-town districts.

#### Voting By Challenge Ballot

The bill deletes the requirement for the notation of the envelope's serial number on the voter registry list next to the name of a person who has voted using a challenge ballot. Election officials must be able to identify such a person's ballot envelope after they have determined whether to count the ballot in the case of a contested election (CGS § 9-232f).

#### **COMMITTEE ACTION**

Government Administration and Elections Committee

Joint Favorable Substitute
Yea 13 Nay 0 (03/30/2007)